## WEST VIRGINIA LEGISLATURE

**REGULAR SESSION, 1957** 

## ENROLLED

HOUSE BILL No. 106

(By Mr. Hubbandand Parker)

PASSED *Feb.* //\_\_\_\_\_1957

In Effect FROM Passage



## **ENROLLED**

## House Bill No. 106

(By Mr. Hubbard and Mr. Parker)

[Passed February 11, 1957; in effect from passage.]

AN ACT to amend and reenact sections one and four, article eighteen, chapter sixteen of the code of West Virginia, one thousand nine hundred thirty-one, as amended, and to amend article eighteen of said chapter by adding thereto six new sections, to be designated sections twenty-four, twenty-five, twenty-six, twenty-seven, twenty-eight and twenty-nine, all relating to urban renewal.

Be it enacted by the Legislature of West Virginia:

That sections one and four, article eighteen, chapter sixteen of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended and reenacted, and that article eighteen of said chapter be amended by adding thereto six new sections, to be designated sections twenty-four, twenty-five, twenty-six, twenty-seven, twenty-eight and twenty-nine, all to read as follows:

Section 1. Short Title.—This article shall be known and 2 may be cited as the "Urban Renewal Authority Law".

Sec. 4. Creation of Urban Renewal Authority.—(a)

- 2 There is hereby created in each community (as herein
- 3 defined) a public body corporate and politic, to be known
- 4 as the "Urban Renewal Authority" of the community:
- 5 Provided, however, That such authority shall not transact
- 6 any business or exercise its powers hereunder until or
- 7 unless the governing body shall approve (by resolution,
- 8 as herein provided) the exercise in such community of
- 9 the powers, functions and duties of an authority under this
- 10 article: Provided further, That, if it deems such action to
- 11 be in the public interest, the governing body may, instead
- 12 of such resolution, adopt a resolution approving the exer-
- 13 cise of such powers, functions and duties by the com-
- 14 munity itself or by the housing authority, if one exists or
- 15 is subsequently established in the community, and in such
- 16 event, the community or housing authority, as the case
- 17 may be, shall be vested with all the powers, functions,
- 18 rights, duties and privileges of an urban renewal and re-
- 19 development authority under this article.

- 20 (b) The governing body of a community shall not adopt
- 21 a resolution pursuant to subsection (a) above unless it
- 22 finds:
- 23 (1) That one or more slum or blighted areas (as herein
- defined) exist in such community, and
- 25 (2) That the redevelopment of such area or areas is
- 26 necessary in the interest of the public health, safety,
- morals or welfare of the residents of such community.
- 28 (c) If the governing body of each of two or more com-
- 29
- one urban renewal and development authority to be carried for all of such 30
- 31
- 32 findings required by paragraph (b), a public body, corpor-
- 33 ate and politic, to be known as a regional slum clearance
- and redevelopment authority (herein referred to as re-34
- 35 gional authority or authority) shall thereupon exist for
- 36 all of such communities and may exercise the powers and
- 37 other functions of an authority under this article in such
- 38 communities.
- 39 (d) The area of operation of a regional authority shall
- 40 be increased from time to time to include one or more

- 41 additional communities if the governing body of each of
- 42 such additional communities adopts the resolution describ-
- 43 ed in paragraph (c) and makes the findings required by
- 44 paragraph (b), and the commissioners of the regional
- 45 authority consent to the inclusion within its area of oper-
- 46 ation of such additional communities.
- 47 (e) When the governing body of a municipality adopts
- 48 a resolution as aforesaid, it shall promptly notify the
- 49 mayor of such adoption. If the resolution adopted is one
- 50 approving the exercise of powers hereunder by an urban
- 51 renewal and redevelopment authority, the mayor, by
- 52 and with the advice and consent of the governing body
- 53 shall appoint a board of commissioners of the authority
- 54 created for such municipality which shall consist of no
- 55 less than five commissioners nor more than seven, and
- 56 when the governing body of a county adopts such a reso-
- 57 lution, said body shall appoint a board of commissioners
- 58 of the authority created for such county which shall con-
- 59 sist of no less than five commissioners nor more than seven.
- 60 The commissioners who are first appointed pursuant to
- 61 this article shall be designated to serve for terms of one,

- 62 two, three and four years, and three of said commissioners
- 63 for five years, respectively, from the date of their appoint-
- 64 ment, but thereafter commissioners shall be appointed as
- 65 aforesaid for a term of office of five years except that all
- 66 vacancies shall be filled for the unexpired term.
- 67 (f) If a regional authority is created as herein provided,
- 68 one person shall be appointed as a commissioner of such
- 69 authority for each community for which such authority
- 70 is created. When the area of operation of a regional
- 71 authority is increased to include an additional community
- 72 or communities as herein provided, one additional person
- 73 shall be appointed as a commissioner of such authority
- 74 for each such additional community. Each such com-
- 75 missioner appointed for a municipality shall be appointed
- 76 by the mayor thereof, by and with the advice and consent
- 77 of the governing body, and each such commissioner ap-
- 78 pointed for a county shall be appointed by the governing
- 79 body thereof. The first appointment of commissioner of a
- 80 regional authority may be made at or after the time of the
- 81 adoption of the resolution declaring the need for such
- 82 authority or declaring the need for the inclusion of such

community in the area of operation of such authority. 83

84 The commissioners of a regional authority and their suc-

cessors shall be appointed as aforesaid for terms of five 85

years except that all vacancies shall be filled for the unex-86

87 pired terms.

88

If the area of operation of a regional authority consists 89 at any time of an even number of communities, the com-90 missioners of the regional authority already appointed in 91 the manner described above shall appoint the additional 92 commissioner whose term of office shall be as provided for a commissioner of a regional authority except that 93 94 such terms shall end at any earlier time that the area of operation of the regional authority shall be changed to 95 96 consist of an odd number of communities. The commis-97 sioners of such authority already appointed in the manner 98 described above shall likewise appoint each person to succeed such additional commissioner: Provided, That the 99 100 term of office of such person begins during the terms of 101 office of the commissioners appointing him. A certificate 102 of the appointment of any such additional commissioner of such regional authority shall be filed with the other 103

104 records of the regional authority and shall be conclusive 105 evidence of the due and proper appointment of such 106 additional commissioner.

107 (g) A commissioner of an authority shall receive no 108 compensation for his services, but shall be entitled to the 109 necessary expenses, including traveling expenses, in-110 curred in the discharge of his duties. Each commissioner 111 shall hold office until his successor has been appointed and has qualified. A certificate of the appointment or reappointment of any commissioner shall be filed with the 113 municipal or county clerk, as the case may be, and such 115 certificate shall be conclusive evidence of the due and 116 proper appointment of such commissioner.

The powers hereunder vested in each urban renewal and redevelopment authority shall be exercised by the board of commissioners thereof. A majority of the commissioners shall constitute a quorum of such board for the purpose of conducting business and exercising the powers of the authority and for all other purposes. Action may be taken by the board upon a vote of a majority of the commissioners present, unless in any case the by-laws of

- 125 the authority shall require a larger number. Meetings 126 of the board of an authority may be held anywhere within 127 the perimeter boundaries of the area of operation of the 128 authority. Any persons may be appointed as commis-129 sioners of the authority if they reside within such area, 130 and are otherwise eligible for such appointments under 131 this article. 132 The commissioners of an authority shall elect a chair-133 man and vice-chairman from among the commissioners. 134 An authority may employ an executive director, technical 135 experts and such other officers, agents and employees, 136 permanent and temporary, as it may require, and shall 137 determine their qualifications, duties and compensation. 138 For such legal services as it may require, an authority 139 may, with the approval of the mayor (or of the governing body in the case of a county), call upon the chief law 140 officer of the communities within its area of operation or 141 it may employ its own counsel and legal staff. An authori-143 ty may delegate to one or more of its agents or employees
- 145 (h) For inefficiency or neglect of duty or misconduct

such powers or duties as it may deem proper.

146 in office, a commissioner of an authority may be removed 147 by the official or public body which appointed such com-148 missioner, but a commissioner shall be removed only after 149 a hearing and after he shall have been given a copy 150 of the charges at least ten days prior to such hearing and 151 have had an opportunity to be heard in person or by 152 counsel. In the event of the removal of any commissioner, 153 a record of the proceedings, together with the charges and 154 findings thereof, shall be filed in the office of the municipal 155 or county clerk, as the case may be. 156 (i) In any suit, action or proceeding involving the 157 validity of enforcement of or relating to any contract of or 158 bonds issued by an authority, the authority shall be con-159 clusively deemed to have become established and authori-160 ized to transact business and exercise its powers hereunder 161 upon proof of the adoption of the appropriate resolution 162 prescribed in subsection (a) or (c) above. Each such resolution shall be deemed sufficient if it authorizes the 163 164 exercise of powers hereunder by the authority or other public body and finds in substantially the terms provided 165

in subsection (b) (no further details being necessary)

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that the conditions therein enumerated exist. A copy of such resolution duly certified by the municipal or county clerk, as the case may be, shall be admissible in evidence in any suit, action or proceeding.

171 (i) No commissioner or employee of an authority shall 172 voluntarily acquire any interest, direct or indirect, in any 173 redevelopment project or in any property included or 174 planned by the authority to be included in any such 175 project, or in any contract or proposed contract in con-176 nection with any such project. Where the acquisition is 177 not voluntary such commissioner or employee shall im-178 mediately disclose such interest in writing to the authority 179 and such disclosure shall be entered upon the minutes of 180 the authority. A commissioner or employee who owns or 181 controls any interest direct or indirect, in such property 182 shall not participate in any action by the authority affect-183 ing the property. If any commissioner or employee of an 184 authority owned or controlled within the preceding two 185 years an interest, direct or indirect, in any property in-186 cluded or planned by the authority to be included in any 187 redevelopment project, he immediately shall disclose such interest in writing to the authority and such disclosure shall be entered upon the minutes of the authority. Upon such disclosure such commissioner or employee shall not participate in any action by the authority affecting such property. Any violation of the provisions of this section shall constitute misconduct in office.

Sec. 24. Findings.—It is hereby found and declared that 2 (a) there exist in communities of this state slum, blighted, and deteriorated areas which constitute a serious and 3 4 growing menace, injurious to the public health, safety, morals and welfare of the residents of the state, and the 5 6 findings and declarations heretofore made in this article with respect to slum and blighted areas are hereby 8 affirmed and restated, (b) certain slum, blighted, or deteriorated areas, or portions thereof, may require acqui-9 10 sition and clearance, as provided in this article, since the 11 prevailing condition of decay may make impracticable the 12 reclamation of the area by conservation or rehabilitation, but other areas or portions thereof may, through the 13 means provided in this article, as amended, be susceptible of conservation or rehabilitation in such a manner that 15

16 the conditions and evils hereinbefore enumerated may be 17 eliminated, remedied or prevented, and that salvable slum 18 and blighted areas can be conserved and rehabilitated 19 through appropriate public action and the cooperation and 20 voluntary action of the owners and tenants of property 21 in such areas, and (c) all powers conferred by this ar-22 ticle, as amended, are for public uses and purposes for 23 which public money may be expended and such other 24 powers exercised, and the necessity in the public interest 25 for the provisions of this article, as amended, is hereby 26 declared as a matter of legislative determination. A com-27 munity, to the greatest extent it determines to be feasible 28 in carrying out the provisions of this article, as amended, 29 shall afford maximum opportunity, consistent with the sound needs of the community as a whole, to the rehabili-30 tation or redevelopment of areas by private enterprise.

Sec. 25. Urban Renewal Projects.—In addition to its
2 authority under any other section of this article, an au3 thority is hereby authorized to plan and undertake urban
4 renewal projects. As used in this article, an urban re5 newal project may include undertakings and activities

for the elimination (and for the prevention of the devel-7 opment or spread) of slums or blighted, deteriorated, or 8 deteriorating areas and may involve any work or undertaking for such purpose constituting a redevelopment 9 10 project or any rehabilitation or conservation work, or any combination of such undertaking or work. Such un-11 12 dertaking and work may include (1) carrying out plans 13 for a program of voluntary or compulsory repair and rehabilitation of buildings or other improvements; (2) acquisition of real property and demolition, removal, or re-15 habilitation of buildings and improvements thereon where necessary to eliminate unhealthful, insanitary or unsafe 17 18 conditions, lessen density, reduce traffic hazards, eliminate obsolete or other uses detrimental to the public wel-19 20 fare, or to otherwise remove or prevent the spread of 21 blight or deterioration, or to provide land for needed 22 public facilities; (3) installation, construction, or recon-23 struction of streets, utilities, parks, playgrounds, and other 24 improvements necessary for carrying out the objectives 25 of the urban renewal project; and (4) the disposition, for 26 uses in accordance with the objectives of the urban re27 newal project, of any property or part thereof acquired

28 in the area of such project: Provided, That such disposi-

29 tion shall be in the manner prescribed in this article for

30 the disposition of property in a redevelopment project

31 area.

32 (b) Notwithstanding any other provisions of this ar-33 ticle, where the local governing body certifies that an area is in need of redevelopment or rehabilitation as a re-34 35 sult of a flood, fire, hurricane, earthquake, storm or other 36 catastrophe respecting which the governor of the state has certified the need for disaster assistance under Public 37 38 Law 875, Eigthy-first Congress, or other federal law, the 39 local governing body may approve an urban renewal plan 40 and an urban renewal project with respect to such area without regard to any provisions of this article requiring 41 42 public hearings or requiring that the urban renewal plan 43 conform to a general plan for the community as a whole, or that the urban renewal area be a slum area, or a 44 45 blighted, deteriorated, or deteriorating area, or that the urban renewal area be predominantly residential in char-

acted or be developed or redeveloped for residential uses.

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Sec. 26. Urban Renewal Plan.—Any urban renewal 2 project undertaken pursuant to the preceding section shall 3 be undertaken in accordance with an urban renewal plan for the area of the project. As used in this article, an 4 "urban renewal plan" means a plan, as it exists from time 5 to time, for an urban renewal project, which plan (1) 6 shall conform to the general plan for the community as 7 8 a whole, except as provided for disaster areas, and (2) 9 shall be sufficiently complete to indicate such land ac-10 quisition, demolition and removal of structures, redevelopment, improvements, and rehabilitation as may be pro-11 12 posed to be carried out in the area of the urban renewal 13 project, zoning and planning changes, if any, land uses, maximum densities, building requirements, and the plan's relationship to definite local objectives representing ap-15 propriate land uses, improved traffic, public transporta-16 17 tion, public utilities, recreational and community facilities, and other public improvements. An urban renewal 18 19 plan shall be prepared and approved pursuant to the same 20 procedure as provided in this article with respect to a 21 redevelopment plan. Where real property acquired by a

- community is to be transferred in accordance with the urban renewal plan, any contract for such transfer and the urban renewal plan (or such part or parts of such contract or plan as the Authority may determine) may be recorded in the land records of the county in such manner as to afford actual or constructive notice thereof.
- Sec. 27. Powers with Respect to Urban Renewal.—A community or a public agency created under this article, shall have all the powers necessary or convenient to undertake and carry out urban renewal plans and urban renewal projects, including the authority to acquire and dispose of property, to issue bonds and other obligations, to borrow and accept grants from the federal government or other source and to exercise the other powers which this article confers on an authority with respect to redevelopment projects. In connection with the planning and undertaking of any urban renewal plan or urban 11 renewal project, the authority, the community, and all 13 public and private officers, agencies, and bodies shall have 14 all the rights, powers, privileges, and immunities which 15 they have with respect to a redevelopment plan or re-

development project, in the same manner as though all 16 of the provisions of this article applicable to a redevelop-17 ment plan or redevelopment project were applicable to 18 19 an urban renewal plan or urban renewal project: Pro-20 vided, That for such purpose the word "redevelopment" 21 as used in this article (except in this section and in the 22 definition of "redevelopment project" in section three) 23 shall mean "urban renewal", and the word "slum" and 24 the word "blighted" as used in this article (except in this 25 section and in the definitions in section three) shall mean "blighted, deteriorated, or deteriorating", and the finding 26 27 prescribed in subsection (b) of section four with respect 28 to a blighted area shall not be required: *Provided further*, 29 That any disaster area referred to in section twenty-five 30 (b) shall constitute a "blighted area": In addition to the surveys and plans which an authority is otherwise 31 32 authorized to make, an authority is hereby specifically 33 authorized to make (i) plans for carrying out a program of voluntary repair and rehabilitation of buildings and 34 improvements, (ii) plans for the enforcement of laws, 35 codes, and regulations relating to the use of land and the 36

use and occupancy of buildings and improvements, and to the compulsory repair, rehabilitation, demolition, or 38 39 removal of buildings and improvements, (iii) plans for 40 the relocation of persons (including families, business concerns and others) displaced by an urban renewal 41 42 project, (iv) preliminary plans outlining urban renewal 43 activities for neighborhoods to embrace two or more ur-44 ban renewal areas, and (v) preliminary surveys to de-45 termine if the undertaking and carrying out of an urban renewal project are feasible. The authority is authorized 46 47 to make relocation payments to or with respect to persons 48 (including families, business concerns and others) dis-49 placed by an urban renewal project, for moving expenses and losses of property for which reimbursement of com-50 51 pensation is not otherwise made, including the making of 52 such payments financed by the federal government. The 53 authority is also authorized to develop, test, and report 54 methods and techniques, and carry out demonstrations 55 and other activities, for the prevention and the elimina-56 tion of slums and urban blight.

Sec. 28. Assistance to Urban Renewal by Communities

and Other Public Bodies.—Any community or other public body is hereby authorized (without limiting any provi-3 sions in the preceding section) to do any and all things 4 necessary to aid and cooperate in the planning and under-5 taking of an urban renewal project in the area in which such community or public body is authorized to act, in-7 cluding the furnishing of such financial and other assist-9 ance as the community or public body is authorized by 10 this article to furnish for or in connection with a re-11 development plan or redevelopment project. An authority 12 is hereby authorized to delegate to a community or other public body any of the powers or functions of the au-13 14 thority with respect to the planning or undertaking of an urban renewal project in the area in which such com-15 16 munity or public body is authorized to act, and such com-17 munity or public body is hereby authorized to carry out 18 or perform such powers or functions for the authority. 19 Any public body is hereby authorized to enter into agree-20 ments (which may extend over any period, notwithstand-21 ing any provision or rule of law to the contrary) with any other public body or bodies respecting action to be

- 23 taken pursuant to any of the powers granted by this ar-
- 24 ticle, including the furnishing of funds or other assistance
- 25 in connection with an urban renewal plan or urban re-
- 26 newal project.

Sec. 29. Workable Program.—The governing body of

- 2 the community, or such public officer or public body as it
- 3 may designate, is hereby authorized to prepare a work-
- 4 able program (which may include an official plan of ac-
- 5 tion, as it exists from time to time for effectively dealing
- 6 with the problem of urban slums and blighted, deterior-
- 7 ated, or deteriorating areas within the community and
- 8 for the establishment and preservation of a well-planned
- 9 community with well-organized residential neighborhoods
- 10 of decent homes and suitable living environment for
- 11 adequate family life) for utilizing appropriate private
- 12 and public resources to eliminate, and prevent the de-
- 13 velopment or spread of, slums and urban blight and de-
- 14 terioration, to encourage needed urban rehabilitation, to
- 15 provide for the redevelopment of blighted, deteriorated,
- 16 or slum areas, or to undertake such of the aforesaid ac-

- 17 tivities or other feasible activities as may be suitably em-
- 18 ployed to achieve the objectives of such a program.
- 19 (b) The powers conferred by this article shall be in
- 20 addition and supplemental to the powers conferred by
- 21 any other law.

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman Senate Committee

Chairman House Committee

Originated in the House of Delegates

Takes offect From passage.

Clerk of the Senate

Clerk of the House of Delegates

Clerk of the House of Delegates

The within approved this the 28th day of Detruary 1, 1957.

Speaker, House of Delegates

Governor

of West Virginia MAR 1-1957

D. PITT O'BRIEN
SECRETARY OF STATE